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# Economically sensible caps on ITQ-holdings

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#### Introduction

- Caps (upper limits) on ITQ-share holdings are imposed in many ITQ fisheries
  - E.g. Canada, Iceland, New-Zealand, Chile & Norway
- Reducing caps further or imposing them in other ITQfisheries is being considered
  - E.g. Iceland & USA
- Potentially a significant economic impact
  - => important to study the associated economics

### Rationale for caps

(as far as I can see)

- 1. To prevent monopolistic behaviour in
  - output markets (fish)
  - input markets (labour etc.)
  - ITQ markets (quotas)
- 2. To limit size, profits of fishing companies (Reason unclear; Politics; limit socio-political power of fishing companies; general dislike of big business and ITQs; envy?)

Here only consider only rationale #1

# The setting

- 1. A fishery managed by ITQs
  - Authorities set TACs: Q
  - Firms hold/buy quotas: q(i)
  - Harvests cannot exceed quotas;  $h(i) \le q(i)$
  - $\Rightarrow$  ITQ rental price: s. Note s(Q; x, p)
- 2. Fishery profit functions:

$$\pi(h(i),x,p;i)-s\cdot h(i), i=1,2,...I$$

h(i): harvest

x: biomass

**p**: vector of input and output prices

#### Monopolistic behaviour

Alter prices by limiting quantity (or vice versa)

Note: Both output and input (monopsony) prices

Under ITQs a firm will only affect prices by withholding quota from fishing!

The other method, throwing fish away, is less economical

#### Notation

Withheld quota:  $\Delta$  ( $\geq 0$ )

Firm's actual harvest:  $q-\Delta \ (\geq 0)$ 

Total harvest:  $H=Q-\Delta$ 

: Input and output prices:  $p(Q-\Delta)$ 

Quota prices:  $s(Q-\Delta)^*$ 

\* Quota rental price depends on marginal profits of harvest which falls with the harvest volume.

#### The firm's maximization problem:

$$\begin{aligned} \underset{q,\Delta}{\text{Max}} & \int_0^\infty \Big( \pi(q-\Delta, x, \boldsymbol{p}(Q-\Delta); i) - s(Q-\Delta) \cdot q \Big) \cdot e^{-r \cdot t} dt \\ s.t. & \dot{x} = G(x) - Q + \Delta \\ & q - \Delta \ge 0, \ \Delta \ge 0, \end{aligned}$$

# Basic necessary condition for withholding quota:

Shadow value of biomass to fisher *i* 

$$\left. \frac{\partial H}{\partial \Delta} \right|_{\Delta=0} = -\pi_p \cdot p_H - \pi_{h(i)} + s_H \cdot q + \sigma(i) > 0$$

# Simplifying observations

S-1 
$$\pi_p = h(i)$$
 [Output price; Hotelling's lemma]

S-2 
$$\pi_w = -z(i)$$
 [Input prices; Hotelling's lemma]

S-3 
$$\pi_{h(i)} = s$$
 [Quota rental price; Property of ITQ-system]

S-4 
$$p_H = E(p, H) \cdot \frac{p}{H}$$
,  $w_H = E(w, H) \cdot \frac{w}{H}$ ,  $s_H = E(s, H) \cdot \frac{s}{H}$  [definition of elasticities]

S-5 
$$q(i)=h(i)$$
 [Evaluated at  $\Delta=0$ ]

S-6 
$$\sigma(i) \approx \frac{h(i)}{H} \cdot s$$
 [Property of ITQ systems if TAC is optimal]

# Necessary condition for withholding quota, $\Delta > 0$

$$\alpha(i) \equiv \frac{q(i)}{Q} > \frac{1}{1 + E(s, H) + (\beta(i) \cdot E(w, H) - E(p, H)) \cdot \frac{p}{s}}$$
Cost-revenue ratio

#### Inferences

- The (numerically) higher the elasticity of output and input prices with respect to harvest, the **lowe**r is the critical size of the firm.
- The (numerically) higher is the elasticity of the quota rental price with respect to harvest the **higher** is the critical size of the firm.
  - The quota is valuable => withholding it is costly
- The higher the p/s ratio, i.e. the lower the marginal profits of fishing, the **lower** is the critical size of the firm.

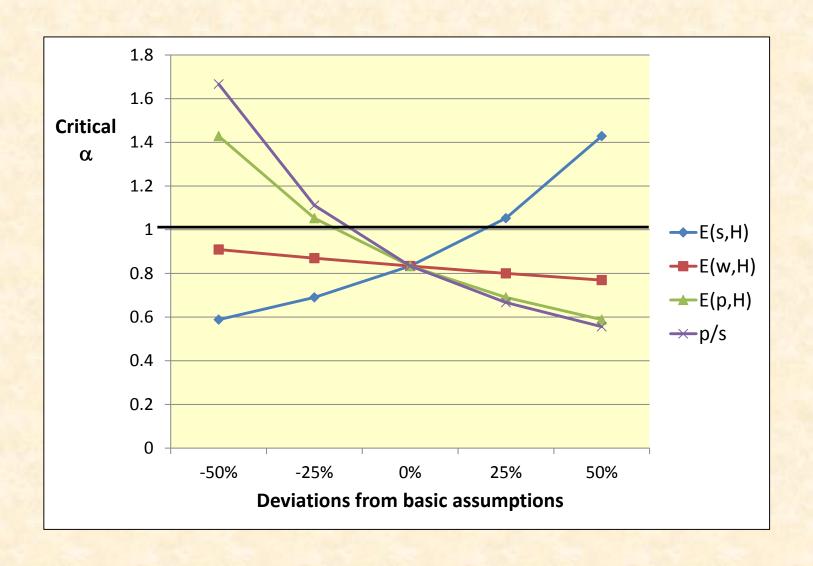
# A numerical example

Reasonable values for the parameters		
Parameter	Assumed values	Comments
E(p,H)	-0.5	This is equivalent to $E(H,p)=-2$
E(w,H)	0.2	
E(s,H)	-1	
p/s	2	
β	0.5	Note that $1-\beta = \text{profits/revenues}$

Critical size

$$\hat{\alpha} = 0.83$$

# Sensitivity analysis for $\hat{\alpha}$



Having market power in an ITQ fishery does not imply it is profitable for the firm to use this market power.

- The reason is the E(s,H)
- Basically the benefits must exceed the price of quota
- This is different from normal monopolies
- ⇒ Not sufficient to merely study market power to set sensible size caps!

The critical size of firms (i.e. before withholding quota becomes profitable) is a complicated function

Involves several elasticities and quantities

⇒ To determine a sensible cap on firm ITQholdings is a complicated empirical exercise

The empirical quantities determining the critical firm size evolve over time

⇒ Need to update studies (and rules) frequently

# When is it beneficial to impose caps on ITQ-holdings?

- 1. Firms exceed the critical size
- 2. Social costs of larger firms (monopoly costs) exceed social benefits (efficiency gains)
- 3. Enforcement costs are less than the benefits of enforcement

So, even if  $\hat{\alpha} < 1$ , it is not necessarily a good idea to impose a cap on ITQ-share holdings!

# END

#### The critical firm size

(If  $\alpha(i) > \hat{\alpha}(i) \implies$  withhold quota)

$$\hat{\alpha}(i) = \frac{1}{1 + E(s, H) + (\beta(i) \cdot E(w, H) - E(p, H)) \cdot \frac{p}{s}}$$
Cost-revenue ratio

#### Note that

- 1.  $E(s,H) < 0 \implies \text{increases } \alpha(i)$
- 2.  $\beta(i) \cdot E(s,H) E(s,H) > 0 \implies \text{decreases } \alpha(i)$