FISHERIES

## Applying a bioeconomic model to recreational fisheries management in the Northeast U.S.: the good, the bad, and the just plain ugly

Min-Yang Lee ${ }^{1}$, Scott Steinback ${ }^{1}$, and Kristy Wallmo ${ }^{2}$

${ }^{1}$ NOAA Northeast Fisheries Science Center, Woods Hole, MA
${ }^{2}$ NOAA Office of Science and Technology, Silver Spring, MD

## Policy/Research Objectives <br> Gulf of Maine cod and haddock

- How will changes in management measures alter: 1) angler fishing effort

2) recreational fishing mortality
3) angler welfare
4) stock levels of Atlantic cod and haddock in the Gulf of Maine

## Model

- Joint Mid-Atlantic and New England Council SSC review conducted in 2012
- Used to set recreational measures for GOM cod and haddock each year since 2013
- Lee, Min-Yang, Scott Steinback, Kristy Wallmo. 2017. "Applying a Bioeconomic Model to Recreational Fisheries Management: Groundfish in the Northeast United States." Marine Resource Economics 32:2.



## Management of Gulf of Maine Cod and Haddock

Management

- Open-access recreational fishery
- Private and for-hire boats
- Separate ACLs for cod and haddock
- Possession, size, and seasonal closures
- No observer monitoring and minimal enforcement

Annual Goal

- Achieve but not exceed ACLs


## Model Overview



## Behavioral Model Parameters (Mixed Logit)

| Utility Function Parameter | Estimate <br> (standard error) | Standard Deviation Parameter <br> (standard error) |
| :--- | :---: | :---: |
| $\sqrt{\text { cod landed }}$ | $0.33858^{* * *}$ | 0.1848 |
|  | $(0.03822)$ | $(0.20135)$ |
| $\sqrt{\text { cod discarded }}$ | $0.11128^{* * *}$ | 0.19278 |
|  | $(0.02701)$ | $(0.15005)$ |
| $\sqrt{\text { haddock landed }}$ | $0.33558^{* * *}$ | $.26932^{*}$ |
|  | $(0.03444)$ | $(0.15797)$ |
| $\sqrt{\text { haddock discarded }}$ | $0.09624^{* * *}$ | 0.10108 |
|  | $(0.03008)$ | $(0.22859)$ |
| trip length * for hire | 0.02593 | 0.00603 |
|  | $(0.02611)$ | $(0.05179)$ |
| (trip length) 2 for hire | $-3.51 \mathrm{E}-005$ | 0.00428 |
|  | $(0.00211)$ | $(0.00352)$ |
| opt-out | $-1.67608^{* * *}$ | $2.55826^{* * *}$ |
|  | $(0.38518)$ | $(0.47826)$ |
| trip cost | $-.00581^{* * *}$ | N/A |
|  | $(0.00031)$ | N/A |
| No. Obs. | 4,966 | McFadden's LRI |
| Log-likehood (LL) | $-4,908$ | AIC |
| LL(0) | $-6,884$ |  |

## Model Overview



## In the "Biological" Sub-Model:

- Generate expectations about catch:
- Encounters-per-trip
- Length of encounters-per-trip


## Encounters-Per-Trip



- The distribution of encounters-per-trip derived from MRIP (2014)
- Encounters=Kept+ Discard
- Trips that targeted or caught GOM cod or haddock
- Lots of zeros
- Approx $25 \%$ of trips do not encounter a cod
- Nearly $60 \%$ of trips do not encounter a haddock


## Length Distribution of Encounters-Per-Trip

- What is the length-distribution of fish encountered by recreational anglers?

```
Pair with bag, size
limits to determine
how many fish are
kept and released.
```

- Not the same as:
- Length distribution of stock selectivity
- Length distribution of historical catch conditions


## Combining Stock Assessment and Recreational Catch data

## $>$ Combine

- Numbers-at-age projections
- Bottom trawl age-length data
- MRIP Catch-at-length
$>$ Project recreational CPUE-at-length for the next fishing year


## Model Overview



## Simulating Expected Catch for a Trip



## Simulating Trip Probabilities

Computed Expected Catch on
Trip (number kept and released)

> Other Trip Characteristics (costs, mode, length of trip)


Behavioral Model
Probability that a trip (choice occasion, $k$ ) will occur and the WTP corresponding to that trip

## Simulating Predicted Trips and Catch

- Following Train (2003)

Predicted Trips $=\sum_{k=1}^{K} \widehat{\boldsymbol{p}}_{k}$
Cod Landed ${ }_{l}=\sum_{k=1}^{K} \widehat{p}_{k} *$ number of length $l$ cod landed $_{k}$

- Calibrate by setting $K$ so that

Predicted Trips $=$ estimated MRIP trips from previous year

## Calibrate to Match MRIP Trip Estimates

## - Enter <br> 1) 2016 possession and size limits <br> 2) 2016 biological projections

|  | MRIP <br> FY2016 | Model <br> Predictions <br> FY2016 | Difference |
| :--- | ---: | ---: | ---: |
| Choice Occasions (K) | N/A | 259,000 |  |
| Angler Trips | 171,785 | 171,349 |  |
| Cod Landings (lbs) | 197,523 | 208,469 | $+6 \%$ |
| Cod Discard Mortality (lbs) | 473,023 | 473,777 | $+0.2 \%$ |
| Total Cod Mortality (lbs) | 670,546 | 682,246 | $+2 \%$ |
| Had Landings (lbs) | $1,655,394$ | $1,500,994$ | $-9 \%$ |
| Had Discard Mortality (lbs) | 749,751 | 833,498 | $+11 \%$ |
| Total Had Mortality (lbs) | $2,405,145$ | $2,334,492$ |  |

## FY 2014 Policy Setting



52\% probability < ACL

## FY 2014 Policy Setting Continued

Revised haddock stock assessment released in August

- Biomass about 6 times higher
- Large increase in age 3 and 4 fish
- ACL doubled
- Discard mortality rate changed from $0 \%$ to $50 \%$


## FY 2014 Policy Setting Continued



## FY 2017 Policy Setting

January

- Cod measures: $78 \%$ probability < ACL
- Haddock measures: $50 \%$ probability < ACL

February

- Updated catch data released for Nov-Dec
- Haddock catch much higher than previous Nov-Dec
- Updated model runs
- Proposed haddock measures insufficient


## Modeling Constraints

## Data limitations and model uncertainty

Model mortality projections derived from.....

- Uncertain numbers-at-age estimates: 2, 3, even 4 years out from terminal year
- Incomplete and preliminary MRIP catch \& effort data
- Annual MRIP variability
- Annual noncompliance variability
- Misspecified behavioral model?


## The Good, the Bad, the Just Plain Ugly

Good

- Integrates "economics" into the fishery management process
- Potentially a way to improve stock projection models

Bad

- Simulations based on:
- Incomplete and preliminary MRIP data
- Outdated biological projections

Just Plain Ugly

- Policy setting process is institutionally challenging
- Little time for stakeholder input
- Undermines effective fishery management


## Questions?



One of the authors?

