

Landing Obligations under the New Zealand Fisheries Quota Management System

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New Zealand's fisheries management system The QMS – ITQs, catch limits

ITQ

- Individual Transferable Quotas (ITQ) have been assigned in perpetuity as shares of each stock.
- ITQ is owned and each new fishing year generates ACE

TAC

- Each 'stock' is defined by a Quota Management Area (QMA)
- Total allowable catch (TAC) is set by species and stock and allocated as total allowable commercial catch (TACC) and allowances

TACC

- TACC in tonnes for each stock is set
- 100 million shares for each stock

ACE

- Annual Catch Entitlement (ACE) generated at start of fishing year
- ACE = proportion of ITQ shares divided by TACC = ACE allocated
- ITQ owners can fish the ACE themselves, or lease it to others to fish in any fishing year

Annual catch balancing

- All QMS species must be landed (some exemptions)
 - Sub MLS (where set)
 - Schedule 6 (only some species on schedule)
 - Vessel in danger
- Non-QMS species may be discarded, but must be reported
- QMS relies on accurate and truthful reporting by fishers
- Fishers must balance QMS catch with ACE, which is traded on open market
- Failure to balance requires deemed value to be paid

Annual catch balancing –contd:

 Fishers use owned or leased ACE to cover catch for the fishing year

- If fisher catches species or quantities exceeding their ACE package, fisher goes onto open market to buy more ACE
- If fisher can't obtain ACE to cover landings at year's end, then must pay deemed value (DV)

Deemed value system

 Deemed values are set at levels to encourage landing, but discourage over catch

 Aim is to remove profit, but cover fishing costs, from deemed fish that ACE doesn't exist for

 Deemed value rates are 'ramped' to create stronger incentives to balance (100-110%, 110-120% up to +200%)

Drivers of non-compliance

- Financial incentives to discard catch arise from desires to maximise returns considering –
 - fishing effort, operating costs, vessel hold space
 - 'high grading' and minimum economic size drivers
 - Squeezing of ACE catching sector
 - ACE packages don't always match catch mix
 - ACE for high-value species is expensive/not available
 - Companies with ACE have no compulsion to make ACE available to rivals that overfish

Impacts of non-compliance with landing obligation on sustainability and species abundance

- Failure to land and report;
 - Creates gaps in stock knowledge
 - Weaker understanding of abundance, catch rates, catch mix and trends in biomass
 - Potential sustainability risks
 - Potential loss of utilisation
 - Lost opportunity through waste

New Zealand's solution to the problem

- New technology now provides cost-effective solutions
- Integrated Electronic Monitoring and Reporting System (IEMRS) under development -
 - Video cameras on all vessels
 - Vessel tracking of all vessels
 - Near real-time catch and effort reporting
- Full outline of IEMRS provided in Session B4