UPPER WILLAMETTE
Resource Conservation & Development Project
Oregon

U.S. DEPARTMENT OF AGRICULTURE
Soil Conservation Service

USDA-SCS PORTLAND, OREGOON 1974
In presenting our Program of Action for 1974, I would like to call attention to the atmosphere that prevailed at our Planning Meeting this winter. This was the feeling that, after eight years of operation, it is time for reassessment and reevaluation of our program with, perhaps, some change in direction or emphasis to meet current changing conditions in resource management.

It was decided that this coming year should be devoted to this reevaluation and revision, and that the goals presented in the 1974 Program of Action should serve as a springboard for projections on anticipated resource development. Our staff is already beginning to compile the resource data for this possible change of direction.

I would like to call your attention to the newly revised Constitution and Bylaws in the back of this booklet. You will notice that, in order to facilitate the business of the project, we have enlarged our Executive Board to seven persons. This will better represent the entire four-county area of the project, and the greater flexibility granted will allow the Board to review activities, gather background on new measures, and make recommendations to the Sponsors at the quarterly meetings.

I would like to express the thanks of the Sponsors to the many private citizens who participated in the project during the past year. Also, our appreciation goes to the cooperating agencies who have so ably assisted in the realization of the various goals of the Upper Willamette RC&D Project.

W. C. Nash
President
# PROGRAM OF ACTION 1974

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Executive Board and Resource Committee Chairmen | Inside Back Cover
1974 GOALS PLANNING MEETING

(Left to right) Otto Leever, treasurer; H. J. (Slim) Kasner, secretary; W. G. (Buck) Nash, president. (Not present: Don Fisher, vice president.) Buck addressed more than 80 participants at the Albany annual goals planning meeting.

RESOURCE COMMITTEE CHAIRMEN - 1974

Standing (left to right) Merle Cook, Water Development; Clayton Wood, Agriculture; B. Osburn Shaw, Recreation; Dave Shelgren, Wildlife. Seated (left to right) Tom Kerr, Community Planning & Development; Paul Blazer (retiring chm. of W.D.); and Mike Atkinson, Woodland.
FOREWORD

The Sponsors of the Upper Willamette Resource Conservation & Development Project approved a plan through which local community leaders can work together to develop the natural and human resources of the Project Area. This plan was approved by the Secretary of Agriculture in March 1965 and the Sponsors are now actively carrying it forward.

The goals are broad and varied. To make the area a better place in which to live, work and play, the Sponsors have listed their major objectives as follows:

1. Reduce damages from annual flooding by development of water disposal systems and land use zoning of the flood plain.

2. Intensify the cropping systems on agricultural lands through higher levels of management and use of high value crops following an intensive program of flood prevention, drainage, irrigation, market analysis and research; divert marginal croplands to more suitable uses.

3. Develop the forest resources to a sustained yield basis on commercial woodlands in federal, state and private ownership by improved timber management, development of new wood products, improved processing facilities and expanding market outlets to provide labor opportunities and to further stabilize the economy.

4. Increase the quantity and improve the quality of recreational facilities to meet local and tourists' demands through coordination and development of private and public facilities.

5. Provide local governments with basic resource data and methods of utilizing such information in relation to Comprehensive Land Use Planning and development.

6. Enhance and protect the visual qualities of the physical environment.

7. Improve the economic opportunities of the area by developing new job opportunities and increasing income from farms, timber, recreation and industry.

To attain these goals the Sponsors have obtained the help of many local leaders and are also assisted by employees of federal, state and county agencies.

The RC&D Project Area has been amended three times to encompass more area with similar problems and to coincide with Administrative Districts 4 and 5 established for the State of Oregon—the counties of Benton, Lane, Lincoln and Linn.
The Upper Willamette RC&D Project Plan is the comprehensive proposal developed by the project sponsors for accelerating conservation, development, and utilization of the resources of the Project Area.

RC&D Measures are the actions needed and proposed by local interest groups or individuals for the orderly conservation, development, improvement, and utilization of natural resources of the Project Area. Financial and technical assistance may be provided to sponsors in carrying out eligible RC&D Measures having community benefits. They are:

1. Critical area treatment (erosion and sediment control).
2. Flood prevention.
   a. Structures.
   b. Land Stabilization.
5. Farm irrigation.
7. Soil and water management for agricultural-related pollutant control.
8. Accelerated services.

RC&D Measures, suggested or specifically listed in the Project Plan and its amendments, may be brought to the RC&D Sponsors by local interest groups or individuals for action. Other Measures may be initiated by the RC&D Sponsors, Resource Committees, Agencies, Councils of Government, local groups and individuals. Approval for these proposals is given by the RC&D Sponsors at their regular quarterly meetings.
# GOALS - 1974

A few of the 1974 goals or sponsor approved projects are listed below. Some have received funding from RC&D, others are budgeted by various cooperating agencies, and all reflect the goals of the Resource Committees.

<table>
<thead>
<tr>
<th>SPONSOR</th>
<th>PROJECT</th>
<th>GOAL</th>
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<tbody>
<tr>
<td>Benton SWCD:</td>
<td>Philomath, City of Corps</td>
<td>Complete preliminary evaluation. Corps will consider this flood problem in its on-going Marys River Basin Study.</td>
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<tr>
<td></td>
<td>and Corvallis, City of Corps</td>
<td>Work with city throughout Fiscal '75 to develop planning procedures.</td>
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<tr>
<td>East Linn SWCD:</td>
<td>Grand Prairie PL 566</td>
<td>Evaluate interest on lower end of Cox Creek.</td>
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<td></td>
<td>Periwinkle Creek</td>
<td>Construct Phase I.</td>
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<td></td>
<td>Scio, City of</td>
<td>Complete soil survey report.</td>
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<td></td>
<td>Santiam Group Gravel Removal</td>
<td>State Water Resources Board will inform RC&amp;D when technical assistance is needed.</td>
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<tr>
<td>Lincoln SWCD:</td>
<td>South Beach Marina</td>
<td>Complete first draft of Measure Plan and Environmental Impact Statement for review by Washington, D. C.</td>
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<tr>
<td>Linn Lane SWCD:</td>
<td>Rowland</td>
<td>Let contract for construction F.Y. '75.</td>
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<td></td>
<td>Butte Creek</td>
<td>Start development of Measure Plan and Environmental Impact Statement.</td>
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<td></td>
<td>Harrisburg, City of</td>
<td>Complete soil survey report.</td>
</tr>
<tr>
<td>North Lane SWCD:</td>
<td>Lower Amazon-Flat Creek PL 566</td>
<td>Continue construction on Flat Creek.</td>
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<tr>
<td></td>
<td>Richardson Butte</td>
<td>Complete construction.</td>
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<tr>
<td>Siuslaw SWCD:</td>
<td>Siuslaw Basin Reconnaissance Study</td>
<td>River Basin staff to complete in F. Y. '75</td>
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|                 | Heceta                         | Development of Measure Plan and Environmental Impact Statement when land use plan is completed by County. (RC&D Sponsors tabled this measure.)
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<thead>
<tr>
<th>Area</th>
<th>Project/Study</th>
<th>Description</th>
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<tr>
<td>Upper Willamette SWCD:</td>
<td>Marcola</td>
<td>Let contract for construction in FY '75.</td>
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<tr>
<td></td>
<td>Upper Amazon</td>
<td>Complete first draft of Measure Plan and Environmental Impact Statement. City of Eugene to do most of the engineering and design.</td>
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<td></td>
<td>Springfield Millrace</td>
<td>Complete preliminary evaluation.</td>
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<tr>
<td>Lane County:</td>
<td>County Plan Program</td>
<td>County expects to finish 12 subarea plans in draft form by end of summer.</td>
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<tr>
<td></td>
<td>Recreation Development</td>
<td>Corps to complete shoreline protection of Fern Ridge Lake and initiate construction of additional recreational development at Krugur Park.</td>
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<td></td>
<td></td>
<td>Corps to complete construction of sewage improvements at Lowell Park on Dexter Lake and at Fall Creek Lake.</td>
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<tr>
<td></td>
<td>Lane County Soil Survey</td>
<td>SCS to complete Lane Soil Survey Area.</td>
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<tr>
<td></td>
<td>Siuslaw River Jetty Extension Report</td>
<td>Corps to complete preliminary study of jetty extensions at mouth of Siuslaw River.</td>
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<td></td>
<td>Flood Hazard Information Study</td>
<td>Corps to initiate study in Mapleton area (Siuslaw River).</td>
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<td></td>
<td>Springfield Kiwanis</td>
<td>Cooperate with Corps on construction of youth camp on Fall Creek Lake.</td>
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<td>Lincoln County:</td>
<td>Lincoln County Water Study</td>
<td>County to schedule public hearings on the recently completed water plan.</td>
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<td>Yaquina Bay Small Boat Basin</td>
<td>Corps to complete study of Yaquina Bay small boat basin protective works.</td>
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<td>Flood &amp; Water Level Stabilization Study</td>
<td>Corps to complete detailed studies on water level stabilization for Devils Lake and a drift barrier at D River at Lincoln City.</td>
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<tr>
<td></td>
<td></td>
<td>Corps to complete additional facilities at Foster and Green Peter Lakes.</td>
</tr>
<tr>
<td>Linn County:</td>
<td>Recreation Development</td>
<td>Corps to complete additional facilities at Foster and Green Peter Lakes.</td>
</tr>
<tr>
<td></td>
<td>Flood Plain Information Studies</td>
<td>Corps to complete studies in the Sweet Home and Brownsville areas.</td>
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Area-wide: Sand Dune Mapping

Willamette Basin System Channel Improvement Study

Willamette Basin Bank Revetments

Inventory with associated interpretation and text to be done by SCS.

Continue on-going Corps study.

Corps to construct three revetments.

OREGON--1973--Bean picking machine in operation on farm of Robert Nixon in Benton County. In the Hulbert Lake Irrigation Project, RC8D-FHA (Farmers Home Administration) funds were used primarily to secure easements for development of irrigation channels. Farms in the area ranged from 50 to 235 acres.

SCS PHOTO 9-4982-7

What can be done about trespass on logging roads during wet weather? The Woodland Committee will investigate and evaluate this problem in 1974.

SCS PHOTO 9-4982-7
**UPPER WILLAMETTE RC&D PROJECT**

**ORGANIZATION & OPERATION**

**RC&D SPONSORS**

Soil & Water Conservation Districts
- Benton
- East Linn
- Lincoln
- Linn Lane
- North Lane
- Siuslaw
- Upper Willamette

**RESOURCE COMMITTEES**

- Agriculture
- Community Planning & Development
- Recreation
- Water Development
- Wildlife
- Woodland

**EXECUTIVE BOARD**

President
Secretary
Vice Pres.
Treasurer
3 Members at Large
(Project Coordinator ex officio)

**State Soil & Water Conservation Commission**

**PROJECT COORDINATOR**

**AGENCIES**

1. RC&D Staff
2. Cooperating Agencies
3. Councils of Government

Coordination, technical assistance, cost-sharing, grants, loans

**Origin of Projects**

- Project Plan
- Project Amendments
- Project Sponsors
- Resource Committees
- Agencies
- COG's
- Local Interest Groups
- Individuals
ORGANIZATION & OPERATION SUMMARY

RC&D SPONSORS
The RC&D Sponsors are the following Soil & Water Conservation Districts*: Benton, East Linn, Lincoln, Linn Lane, North Lane, Siuslaw and Upper Willamette; the county governments of Benton, Lane, Lincoln and Linn; and the State Soil & Water Conservation Commission.

EXECUTIVE BOARD
The Executive Board consists of the President, Vice President, Secretary, Treasurer and 3 members at large. The group meets with the Project Coordinator, Project Engineer, Community Development Specialist, and others as the need arises in the period between the quarterly meetings to give guidance, direction and coordination in the development of the Project Program and goals.

RESOURCE COMMITTEES
There are six Resource Committees--Agriculture, Community Planning & Development, Recreation, Water Development, Wildlife and Woodland. The Chairman of each committee is appointed by the RC&D President and assisted by an Executive Secretary assigned to aid in the work. Representatives from each of the Sponsors are assigned to each of the committees and technical assistance is provided by representatives of various agencies appointed to the various committees. The committees may also include as many interested community leaders as the members feel are needed to adequately fulfill the goals. The Resource Committees establish Long Range Objectives and plan Annual Goals; these include priorities, possible ways of attaining goals, and determining the agency or local people who will do the work.

PROJECT COORDINATOR
The Project Coordinator is a staff officer assigned by the Soil Conservation Service to work full time with the Project Sponsors and the cooperating local, state and federal agencies in carrying out the authorized Project Plan. The U. S. Dept. of Agriculture has designated the Soil Conservation Service to administer the federal part of the program.

AGENCIES
Approximately 40 federal, state, county and local agencies have designated representatives to assist in the coordination, technical assistance, cost sharing, grants and loans necessary for the completion of RC&D Measures.

COUNCILS OF GOVERNMENT
The established Councils of Government in the Project Area are Oregon District 4 COG (Benton, Lincoln, Linn counties) and the Lane COG. A primary role is to review requests for federal assistance to determine if they are consistent with regional plans.

*Soil & Water Conservation Districts are legal subdivisions of state government organized by local landowners to promote conservation and natural resource development. The State Soil & Water Conservation Commission is appointed by the Governor and supervises the organization and operation of the SWCD's throughout the state.
AGENCY ASSISTANCE

The Upper Willamette RC&D Project is assisted by representatives from:

U. S. Department of Agriculture
Agricultural Research Service
Agricultural Stabilization & Conservation Service
Cooperative Extension Service
Economic Research Service
Farmers Home Administration
Rural Electrification Admin.

Forest Service
External Relations Division
Sioule National
Umpqua National
Willamette National
Soil Conservation Service

U. S. Department of the Army
Corps of Engineers

U. S. Department of Commerce
National Oceanic & Atmospheric Administration
National Marine Fisheries Service
National Weather Service

U. S. Department of Housing & Urban Development

U. S. Department of the Interior
Bureau of Sport Fisheries & Wildlife
Bureau of Land Management
Geological Survey
Bureau of Outdoor Recreation
Bureau of Reclamation
Environmental Protection Agency

Small Business Administration

STATE OF OREGON

Department of Agriculture
Department of Environmental Quality
Department of Forestry
State Engineer
Fish Commission of Oregon
Oregon State Wildlife Commission
State Water Resources Board

Executive Department
Local Govt. Relations Division
Office of Governor
Dept. of Economic Development
Oregon State University
University of Oregon

Department of Transportation
Highway Division
Parks & Recreation
Willamette River Greenway
Willamette Basin Project Committee
Lane Council of Governments
Oregon Dist. 4 Council of Govts.

Many county departments in Benton, Lane, Lincoln and Linn counties, as well as city planning commissions, city councils etc.
During 1973, the Oregon Wildlife Commission planted 450 acres in Lane County to food crops for upland game and waterfowl. Fern Ridge Lake wildlife food planting on the left is Foxtail millet; at the right (the taller planting) is Piper Sudan grass.
The first action of the Sponsors of the Upper Willamette RC&D Project in 1965 was to develop an organization through which local citizens could meet, set annual goals and take positive actions. At the beginning, a 13-man coordinating board held quarterly meetings. They also appointed seven resource committees, which included representatives of the sponsors, cooperating agencies, councils of government, and interested local individuals. The Resource Committees are responsible for suggesting activities and programs for development of resources.

This year an area-wide planning meeting was held in Albany to prepare the 1974 "Program of Action" for approval by the Project Sponsors. Each of the seven Resource Committees met separately to determine the goals and priorities in their specific field of interest. Types of realistic goals initiated were:

1. Direction to cooperating federal, state and local agencies, especially those who are RC&D funded:
   a. Suggested priorities of work.
   b. Recommended projects or services that should be provided.
   c. Proposed development of needed new programs.

2. Suggestions to the Project Sponsors for action programs they should consider, including suggested priorities.

3. Consideration of goals and needs of the Councils of Government and others.

4. Direction to the RC&D staff and specialists—agronomist, biologist, community development, engineers, foresters and others.

5. Legislation to be proposed.

6. Action programs such as the Area Beautification Contest (ABC) program, Willamette River Greenway, etc.
The Agriculture Committee has been charged with the responsibility of assisting in proper land use management and related problems. There are 1-1/3 million acres of soil suitable for farming in the Project Area. With the continuous growth in population and industry, realistic priorities and controls need to be established on these lands.

**LONG RANGE OBJECTIVES**

1. Plan for intensified land use as a result of permanent land improvements brought about by providing flood prevention, storage water for irrigation, and drainage measures.

2. Seek new crops and market outlets to make more profitable use of our improved land resources.

3. Encourage adequate zoning of agricultural land for protection of Ag-Business and compatible land uses.

4. Study the feasibility of reusable water for irrigation.

5. Promote techniques in farming to control and eliminate air and water pollution.

6. Evaluation of aquaculture on tidelands and estuaries in ocean areas of the project.

**ANNUAL GOALS**

1. Continue to bring progress reports up-to-date on bark utilization projects for drain tiles.

2. Encourage research and evaluation of pollution control methods for animal and public solid wastes.

3. Update drainage, sedimentation and pollution criteria so we can better work towards improved drainage outlets.

4. Support continued research in an effort to affect a solution to the straw problem, and update all straw utilization methods with emphasis on economics. Place emphasis on the industrial use of straw for fuel.

5. Support county trapper and other reasonable programs, including the efforts of the Livestock Assn., to control predatory animals in the Project Area.

6. Continue evaluation of aquaculture in bays and estuaries of Lincoln and Lane Counties.
7. Encourage and recommend that an accelerated soil survey program be initiated as soon as possible to assist in the overall land use planning in Linn County.

An aerial view of closed drains installed on the Charles Kizer farm east of Harrisburg. Four inch plastic tubing was installed at a depth of 3-1/2 to 4 ft. and with lines spaced 60 feet apart.

In 1972 "Resource Data for Agricultural Development in Linn, Lane and Benton Counties" was published. Copies are available for reference at county, state, federal and private offices handling inquiries on agricultural development.
It is the policy of the Community Planning & Development Committee to encourage the proper use of our land and water resources, emphasizing the orderly growth and economic development of urbanizing areas. In addition, the committee shall support and assist public bodies in the development of needed facilities aimed at maintaining a quality environment and economic balance.

LONG RANGE OBJECTIVES

1. Encourage coordination between incorporated and unincorporated communities and counties in developing comprehensive plans and policies.

2. Assist rural communities in the identification of local needs and suggest methods and resources available in solving problems.

3. Encourage the development of elementary and secondary school curriculum materials to promote increased understanding of local government land use policy.

4. Encourage local governments to utilize soil, geological, water resource and other related information in the accomplishment of studies and planning projects.

5. Support the work of city, county and regional planning commissions, assisting with resource information and coordination of planning units toward orderly rural and urban growth.

ANNUAL GOALS

1. Contact school districts and other educational leaders for possible interest toward developing teacher training in land use and planning information.

2. Provide small towns and their planning commissions with resource material and assistance where possible to complete comprehensive plans.

3. Encourage local government in flood plain management and assist toward completion of federal flood plain insurance eligibility in cooperation with State Water Resources Board and others.

4. Coordinate with other RC&D committees in bringing together RC&D committee chairmen and project area planning staff on matters important to development within the project.

5. Assist the American Bicentennial through the Oregon Beautification Council and regional committees in the RC&D Area.

"Land Use Planning Assistance" booklet is available at the Upper Willamette RC&D Project office, 1307 Lincoln Street, Eugene, Oregon 97401.
The abundant forests, lakes, beautiful streams, outstanding scenery, plentiful wildlife, and remote wilderness areas have made tourism and recreation one of the largest industries. To meet the demands of the future, the committee hopes to work toward a balanced recreational development program utilizing all of the resources, both public and private.

LONG RANGE OBJECTIVES

1. Strive for improvement of the quantity and quality of recreational facilities on public and private lands of the area. Seek and promote increased opportunities through total resource development for recreational enjoyment on public and private lands of the Project Area.

2. Support and promote legislation that will enhance recreational development and opportunities on public and private lands.

3. Coordinate and make available technical information on recreational needs to planning groups and others in long range planning on public and private lands and waters.

4. Seek means to correct pollution which seriously affects recreational opportunities on public and private lands and waters.

5. Support further and expanded development of the "back country" classification of forest lands and promote the recreational aspects of multiple use.

6. Support emphasis on recreational planning in Oregon to accommodate the physically and visually handicapped.

7. Encourage planners and park people to recognize flood zone, shrink-swell conditions, aquifer areas, steep slopes and other natural conditions which may affect land use, and utilize such areas as potential open space or recreation development lands wherever possible.

ANNUAL GOALS

1. Continue to support and actively participate in the preparation of the plan for the development and management of the Willamette River Greenway, and encourage and urge greater public input into the Greenway plan.

   Implementation—Attend and participate in public meetings and furnish local information.

2. Continue to assist in the development of a coordinated recreational development plan for the "Triangle Lake—Lake Creek Falls
area." Take action to complete the Lake Creek Trail on BLM, American Can and Blachly-Lane properties.

**Implementation**—Jack Wood, RC&D Community Development specialist, will work on this proposal.

3. Encourage public agencies to help private recreation with technical assistance and methods of financing. Encourage more research and information by the Oregon Parks & Recreation Section on the feasibility of private parks, and the possibility of private concessionaires operating the facilities in the State Parks in Oregon. This information should be included in the State comprehensive outdoor recreation plan.

**Implementation**—The Committee will contact the Oregon Parks & Recreation Section regarding the problems and opportunities noted in this goal.

4. Urge greater emphasis on public input in the recreation planning process, particularly by the landowners most directly affected. Develop closer relationship between the state and local groups in setting standard fees and charges for public recreation developments to avoid deterring private enterprise from entering this field.

5. Recommend the RC&D Sponsors support legislation that has been introduced to reestablish a fee system for the use of federal lands. (RC&D Sponsors have asked for clarification and will vote on acceptance of this goal at the May 1974 quarterly meeting.)

**Implementation**—Larry Espey to work with the RC&D Executive Board president.

A slide-tape presentation of the Willamette River has been prepared by the Committee and is available through the Soil Conservation Service offices in Portland, Albany, Salem, Corvallis, Hillsboro and Eugene, as well as the RC&D office in Eugene.
The goal of the committee is the development of definite structural and non-structural programs designed to improve the watershed condition and to provide clean water for beneficial uses. When watershed needs are satisfied, many of the problems that presently result in damage and economic loss will be modified or solved.

**LONG RANGE OBJECTIVES**

1. Continuing support of urban, county, coastal, water utilities, and state and federal planning groups on those portions of the plans pertaining to water development.

2. Assistance to planning groups by providing information on soils, geology, estuaries, surface and sub-surface water, flood plain mapping, streambank protection, flood plain insurance and other information pertinent to water development.

3. Continual work with groups and agencies to assure that planning for water developments and flood protection projects in the Project Area are coordinated with land use planning.

**ANNUAL GOALS**

1. Suggest that the Sponsors appoint a committee to work with Water Control and other special interest Districts and utilities dealing with water development in the Upper Willamette RC&D Project Area. The primary purpose of the committee would be to promote the formation of an association of districts and to check the possibility of a merger of districts into a more workable unit or the formation of area or county Water Control Districts.

2. Request that the Executive Board appoint an ad hoc committee to check into the possibility of recommending changes in the utility location regulations. At present, crossing public utilities, such as roads, cables, and pipelines, is time-consuming and expensive to the point of blocking the orderly progress of some water development projects.

3. Urge that the Upper Willamette RC&D Project provide input to the appropriate legislative committees handling legislation which will affect any of our projects, goals, or objectives.

4. People are becoming increasingly aware of the recreation, environmental and wildlife potentials of water development projects. To insure that recreation and wildlife are fully considered, project planners will be urged to work more closely with the RC&D Recreation and Wildlife committees, and other environmental and recreation groups during preliminary planning.
5. Recommend that the Sponsors request Congress to fund the Rural Development Act for RC&D measures. This would allow the RC&D to assist groups with additional water development projects.

6. Request that the Executive Board review the possible RC&D measures, including funded and supporting measures. The Executive Board should ask each SWCD Board to coordinate a review in their own Districts in order to assist the Executive Board in updating this inventory of possible measures.

7. It is recommended that the Sponsors consider the following work priorities:

**Construction**
- 1. Periwinkle  
  East Linn SWCD
- 2. Richardson Butte  
  North Lane SWCD
- 3. Rowland  
  Linn Lane SWCD

**Measure Plan**
- 1. Marcola  
  Upper Willa. SWCD
- 2. South Beach Marina  
  Lincoln SWCD
- 3. Upper Amazon  
  Upper Willa. SWCD
- 4. Heceta  
  Siuslaw SWCD
  (Tabled at request of local measure sponsors.)

**Preliminary Evaluation**
- 1. Butte Creek  
  Linn Lane SWCD
- 2. Philomath  
  Benton SWCD

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The Little Muddy Creek RC&D Flood Control Measure, initiated in 1964 by a local group of farmers, was completed during 1973. This is the completed channel west of Rowland Bridge during heavy January 1974 rainfall. The overall measure extends approximately 14 miles from Priceboro Road on the south to 1/4 mile north of County Road No. 222, southwest of Halsey.
The Wildlife Committee has been charged with the responsibility of seeking means for promoting and improving the valuable fish and wildlife resources in the Project Area. Important considerations include habitat improvement, farmer-sportsman relationships, improved access and pollution abatement.

LONG RANGE OBJECTIVES

1. Encourage and support all measures and efforts to protect and enhance fish and wildlife habitat.

2. Support measures that will contribute to the wise use of the fish and wildlife resources, both game and non-game species.

3. Awaken the awareness of the general public to the aesthetic and economic values that fish and wildlife have in everyday living, and encourage owners and managers of wildlife-producing lands to make sound management decisions.

4. Take steps to inform and enlist the support of all groups on wildlife developments by compiling and publishing resource data, tours, demonstrations and news releases, etc.

5. Encourage and support private and public hunting and fishing developments which enhance and enlarge the wildlife resource in contrast to those which restrict or isolate the resource for private use.

6. Propose and promote the addition of effective courses in Resource Conservation to the curriculum of public schools in the state of Oregon.

7. Support legislation to strengthen laws which provide for sound management and enhancement of the fish and wildlife resources.

8. Work toward better understanding between the sportsman and the landowner.

ANNUAL GOALS

1. Develop a public information program to inform the public of the effectiveness of animal calls in predator control by informing livestock ranchers of the availability of Varmint Control Clubs.

2. Encourage the development of boat launch sites on major fishing streams where access is now limited, such as:
   b. Odell Lake - Improve ramp at Princess Creek.
   c. Willamette River and Coast Fork Willamette lands acquired
under the Greenway Program.
d. Alsea River - Digger Mountain area and Rocky Point.
e. South Santiam River - Waterloo Park, above the bridge.

3. Continue support of the Oregon Wildlife Commission in their habitat program, especially in the following areas:
   a. Nesting facilities for all types of wildlife.
   b. Expanding big game habitat plantings.

4. Publicize the availability of cost share funds for public water-based fish and wildlife developments in the RC&D area.

5. Promote and encourage seeding of cover on exposed road cuts and fills to control erosion and prevent siltation. Document examples of areas that need attention. Coordinate with the Woodland Committee.

6. Encourage a county or counties in the RC&D Area to have an Agricultural Stabilization & Conservation Service program that would enable the public to hunt on participating farmer's lands with the landowner being paid for allowing the privilege.

7. Encourage conditions of improved habitat for fish in the RC&D Area by:
   a. Removing log jam on Big Creek, 2½ miles upriver.
   b. Removing log jam on Drift Creek on the Siletz drainage.
   c. Examining for silt on Mohawk River.
   d. Ames Creek—investigate and remove hazards for fish passage.


9. Assist the Springfield School District 19 in the development of a conservation plan on their 100 acre tract near Dexter Lake through the use of technical assistance by the Oregon Wildlife Commission and the Soil Conservation Service.
Approximately 80% of the Project Area composition is forest and woodland. Intensive management of this land is essential to full resource development and, in turn, to the economy of the area. Since timber is a long-term crop, the future timber economy is dependent on today's management. These lands are in several classes of ownership, both private and public, each of which has specific management objectives and problems.

The policy of the committee shall be to promote sound forest management practices to stimulate greater timber production while maintaining environmental quality through the wise use of related natural resources.

I. LONG RANGE OBJECTIVE

ACCELERATE INTENSIVE MANAGEMENT ON ALL FOREST AND WOODLANDS IN THE PROJECT AREA.

ANNUAL GOALS

1. Maintain and update a list of interested woodland owners of forest lands.

2. Encourage woodland owners to:
   b. Obtain tree farm certification from the Industrial Forestry Assn. and post property with official IPA signs.
   c. Use the services of consulting foresters where applicable.
   d. Obtain assistance from consultants or agency personnel in the layout of logging roads, culvert placement, water bars, possible seeding of road banks, and other erosion control measures to reduce impact from any operation.

3. Assist the efforts of local Soil and Water Conservation Districts in:
   a. Developing conservation cooperative agreements with timber owners in the Project Area.
   b. Having the Soil Conservation Service provide available soil interpretations and soil surveys to cooperating woodland owners.
   c. Developing Conservation Plans for woodland owners in the Project Area.

4. Continue a forestry column with information released quarterly to community newspapers in the RC&D area. Evaluate the effectiveness of this goal.

5. Continue to aid woodland owners and planning commissions in the enactment of suitable zoning regulations to preserve woodland areas for exclusive woodland use. Work toward uniform zoning between counties.
6. Continue to support or develop legislation of equitable tax laws to encourage landowners to properly manage their forest land.

7. Contact and urge each county ASC Committee to give forest practices high priority in the county Rural Environmental Conservation Program (RECP).

8. Finish roadside erosion control booklet; publish and make it available for distribution.

9. Investigate and evaluate laws and penalties for their effectiveness in controlling trespass on woodland access roads.

10. Accelerate the distribution of available guides and brochures on second growth management with the emphasis on yield in board feet or dollars returned.

11. Promote the initiation of courses on harvesting and marketing to be taught in the community colleges. Examples would be: the proper method in falling trees, compiling contracts, appraising value of stumpage, and locating markets.

II. LONG RANGE OBJECTIVE

INVESTIGATE AND PROMOTE NEW AND BETTER MARKETS.

ANNUAL GOALS

1. Provide technical service to the wood-using industry by the Utilization and Marketing Forester in the Project Area.

2. Promote additional markets to utilize materials not now saleable that can be harvested from forest lands. Investigate such things as special studies leading to improvement of specific markets, raw materials inventory, capital investment, and costs of harvesting and manufacture.

3. Promote uses of all hardwoods. Also work with the hardwood industry to promote the supply of raw material.

4. Sponsor a meeting with all the post peeler operators in the Project Area during March 1974.

5. Promote a study on firewood production.

III. LONG RANGE OBJECTIVE

SPONSORS WILL WORK WITH ALL LAND MANAGING AGENCIES IN MANAGEMENT AND UTILIZATION OF THEIR RESOURCES.

ANNUAL GOALS

1. Members of the RC&D Sponsors will attend meetings and take positive action on reviews of land management agencies' multiple-use programs and plans. (Special emphasis should be made to have agencies notify members of such meetings.)
2. Committee members will study proposed state and federal legislation affecting forest land use and recommend a position for the RC&D Sponsors to take. The Sponsors will be requested to communicate this position to the key legislators.

The following publications were prepared by the U&M Forester, State of Oregon Forestry Department, assigned to the Upper Willamette RC&D Project. They may be obtained at the RC&D office in Eugene.

Wood-Using Industries of the Upper Willamette RC&D Project Area—a utilization report and directory.

A Directory of Bark Producers and Facilities in Benton, Lane and Linn Counties.

A Report on Oregon White Oak for Patio Pads.

Small Roundwood Products and Split Cedar Fencing.

A Report on Hardwoods—Central Lane County, Oregon.

Oregon Forest Consultants & Services.

Straw mulch and seed blown on long, steep roadside cut.

A booklet on roadside erosion control will be published by the Woodland Committee later this year.
CONSTITUTION

Revised September 26, 1973

ARTICLE I

Name

Section 1. This organization shall be called the Upper Willamette Resource Conservation and Development Project. It may be designated as the Upper Willamette RC&D Project.

Section 2. The organization is an independent, non-profit, nonpartisan, unincorporated group having as its primary concern the acceleration of the conservation, development, and proper use of natural and human resources within the Resource Conservation and Development Project.

Section 3. The fiscal year of the Upper Willamette RC&D Project shall commence on the first day of January and end on the 31st day of December.

ARTICLE II

Boundaries

Section 1. The Project Area occupies the southern half of the Willamette Basin and lies between the Pacific Ocean on the west and the Cascade Range on the east. It now includes all of Oregon Administrative Districts 4 and 5 as established by the Governor of Oregon.

Section 2. The Project Area occupies all of Benton, Lane, Lincoln and Linn counties.

ARTICLE III

Purpose

This long range action program was initiated and is directed by local people for the orderly and systematic conservation, development and utilization of the soil, water, timber, recreation and human resources in the Project Area. The major objectives are to:

1. Reduce damages from annual flooding by development of water disposal systems and land use zoning of the flood plain.

2. Intensify the cropping systems on agricultural lands through higher levels of management and use of high value crops, following an intensive program of flood prevention, drainage,
irrigation and market analysis and research; divert marginal croplands to more suitable uses.

3. Develop the forest resources to a sustained yield basis on commercial woodlands in federal, state and private ownership by improved timber management, development of new wood products, improved processing facilities and expanding market outlets to provide labor opportunities and to further stabilize the economy.

4. Increase the quantity and improve the quality of recreational facilities to meet local and tourists' demands through coordination and development of private and public facilities.

5. Provide local governments with basic resource data and methods of utilizing such information in relation to Comprehensive Land Use Planning and development.

6. Enhance and protect the visual qualities of the physical environment.

7. Improve the economic opportunities of the area by developing new job opportunities and increasing income from farms, timber, recreation and industry.

ARTICLE IV
Powers

The powers of the Upper Willamette Resource Conservation & Development Project are restricted to its purpose as stated in Article III of this Constitution. Legal authority needed to carry out certain RC&D measures are those included in Oregon Revised Statutes governing Soil and Water Conservation Districts, the County Governments, the established Councils of Government, the State Soil and Water Conservation Commission, and other legally organized bodies located in the community in which the measure is located.

ARTICLE V
Membership

The membership shall consist of:

PROJECT SPONSORS—Representatives of all Soil and Water Conservation Districts and County Governments within the Project Area, and the State Soil and Water Conservation Commission.

PROJECT COORDINATOR—Shall be a staff officer assigned by the Soil Conservation Service to work full time with the Project Sponsors and the cooperating local, state and federal agencies in carrying out the authorized Project Plan and goals.
COUNCILS OF GOVERNMENT--Designated representatives of the two Councils of Government established in the Project Area (Oregon District 4 COG and Lane COG), who have the primary role to review requests for federal assistance to determine if they are consistent with regional plans.

AGENCY REPRESENTATIVES--Designated representatives of approximately 40 federal, state, county and local agencies who assist in the coordination, technical assistance, cost sharing, grants and loans necessary for the completion of RC&D Measures.

LOCAL CITIZENS--People in the four-county area interested in assisting in the overall resource development, particularly those persons serving as members of Resource Committees.

ARTICLE VI

Officers

Section 1. The officers of the Upper Willamette RC&D Project shall be the President, Vice President, Secretary and Treasurer.

Section 2. The officers shall be elected at the first regular Sponsors' meeting in the new year for a term of one year or until their replacements have been elected. They shall be elected from and by the Sponsors' Board of Directors.

Section 3. Should any vacancy occur by death, resignation or otherwise, the office shall be filled without undue delay by the Executive Board to serve until the next annual election of officers.

ARTICLE VII

Organization

The organization of the Upper Willamette RC&D Project shall be as follows:

Sponsors' Board of Directors--Shall consist of one representative from each of the sponsoring Soil and Water Conservation Districts, one representative from each of the County Governments, and one representative from the State Soil and Water Conservation Commission.

Section 1. Such Board Members shall serve for the ensuing year or until their successors have been appointed by their respective sponsor. Each sponsoring group will name a regular voting representative and an alternate.

Section 2. The Sponsors' Board of Directors will request assistance and give guidance, direction, and coordination to the Project. The Sponsors' Board of Directors shall review
and adopt an annual plan of work as recommended by the Resource Committees and Executive Board.

Section 3. Ex officio members of the Sponsors' Board of Directors shall be the designated representatives of the cooperating federal, state, county and local agencies, the Resource Committee Chairmen and the Project Coordinator.

Executive Board— Shall consist of the President, Vice President, Secretary, and Treasurer, and three members elected from the Sponsors' Board of Directors. One of the three shall be a resident in the coastal area, one shall be a resident in the northern part of the Willamette Valley area of the project, and one from the southern part of the Willamette Valley area of the project. If possible, one of these three shall be a member of county government. The Project Coordinator will serve as an ex officio member.

Section 1. The Executive Board shall manage the day to day business and affairs of the Project.

Section 2. The Executive Board will review activities and submit recommendations to the Sponsors' Board of Directors. They will also screen RC&D measures submitted for economic feasibility, and will recommend an order of priorities for development.

Resource Committees—There shall be seven Resource Committees (Agriculture, Area Beautification, Community Planning & Development, Recreation, Water Development, Wildlife and Woodland), consisting of representatives from the Project Sponsors, Agency Representatives, Councils of Government, and local citizens interested in resource development and conservation. Each committee shall meet at least once a year or as needed to make progress on their goals, to review overall resource development problems and opportunities in the Project Area relating to the committee's field of responsibility. Each committee shall plan an annual work program aimed at the solution of the problems or the development of the opportunities.

Section 1. The Chairmen shall be appointed by the President. In case of death, resignation or other inability to serve, a new chairman will be appointed.

Section 2. The Chairman of each committee may appoint such officers or sub-committees as he feels are necessary to conduct the affairs of the Committee.

Section 3. The Chairman shall be assisted in his duties by the Executive Secretary who may be an RC&D staff member assigned to aid in the work of the resource committee. The
Executive Secretary shall be selected by the President and Project Coordinator.

ARTICLE VIII

Meetings

Sponsors' Board of Directors: Shall meet quarterly to review requests for technical assistance, federal cost-sharing, establish priorities and generally promote the affairs of the Project.

Section 1. Representatives of the Agencies and Councils of Government, Resource Committee Chairmen, and local citizens will be encouraged to attend the Project Sponsors' quarterly meetings.

Section 2. The first quarterly meeting in the fiscal year shall be the annual meeting whereby the Sponsors shall meet to review accomplishments and long range objectives, establish annual goals, elect officers and conduct business.

Executive Board: Shall meet at least once quarterly and whenever the President and fellow officers feel there is need to conduct necessary business.

Section 1. The Executive Board shall have the authority to cancel meetings of the Sponsors' Board of Directors.

Section 2. The Executive Board shall have the authority to call special meetings whenever they deem them necessary or whenever they are called upon to do so by the Sponsors' Board of Directors.

Resource Committees: Shall meet at least once annually and whenever the Chairman and Executive Secretary of each Committee feel there is a need to conduct the business necessary to accomplish their goals and maintain relationships of committee members.

ARTICLE IX

RC&D Measures

The RC&D Measures are actions needed and proposed to the RC&D Sponsors' Board of Directors by local interest groups, individuals, Project Sponsors or Resource Committees for the orderly conservation, development, improvement, and utilization of resources of the Project Area. Provisions are made for RC&D funds to be used to provide technical and financial assistance for RC&D Measures having community benefits. RC&D Measures other than those for which RC&D funds may be used are carried out with assistance available through other public agencies and private sources. These actions are known as Associated RC&D Measures.
ARTICLE X

Work Plan

An Annual Work Plan shall be prepared that will include the objectives, goals and plans of the Sponsors' Board of Directors and each of the Resource Committees. It shall also include any material necessary to explain the RC&D program in order to develop an organization through which local citizens can meet, set annual goals and take positive actions.

ARTICLE XI

Amendment

Any proposed amendment to this Constitution shall be adopted at a regular meeting of the Sponsors' Board of Directors. The proposed amendment will be mailed to the Project Sponsors for their consideration at least thirty days prior to the meeting that will consider the amendment. With the mailing, written comments will be solicited. The amendment must be approved by a simple majority at an appropriate meeting.
I. Membership

There shall be three classes of membership:

SPONSORING  A Sponsor shall have full participation in all the deliberations and activities of the organization. The Sponsor representative shall have one vote on decisions made at the Sponsors' Board of Directors' meetings and shall have a vote on decisions made by the Resource Committee to which he belongs.

COOPERATING  The Agency Representative may attend meetings, participate in discussions and assist in coordinating the RC&D program with his agency's program, provide technical assistance, aid in cost sharing, and help obtain grants and loans. He will have no vote and can hold no office on the Sponsors' Board of Directors or Executive Board, but may vote on decisions made by the Resource Committee to which he belongs.

The Councils of Government representative may attend meetings, participate in discussions and assist the RC&D Program by reviewing requests for assistance to determine if they are consistent with regional plans. He will have no vote and may hold no office on the Sponsors' Board of Directors or Executive Board, but may vote on decisions made by the Resource Committee to which he belongs.

SUPPORTING  Local Citizens are encouraged to attend meetings, listen to and participate in discussions and activities. They may vote on decisions made by the Resource Committee to which they belong.

II. Operating Funds

Section 1. Annually the Executive Board shall estimate the amount of monies needed each year to purchase stationery, pay postage and buy needed material for the organization, and present the recommendation to the Sponsors' Board of Directors for their approval.

Section 2. Each of the sponsoring organizations (Soil and Water Conservation Districts, County Governments and the State Soil & Water Conservation Commission) will be asked by the Sponsors' Board of Directors, upon recommendation of the Executive Board to contribute to the operating fund to the extent needed and their resources will permit.
Section 3. Gifts may be accepted by the Sponsors' Board of Directors or Executive Board to be used for paying expenses other than salaries.

III. Duties of Officers

PRESIDENT

The President shall be the chief executive of the organization, charged with the duty of supervising all of its functions, subject to the recommendations of the Executive Board.

Section 1. The President shall appoint the Chairmen of the Resource Committees.

Section 2. He shall be an ex officio member of all committees.

Section 3. He shall preside at meetings of the Executive Board in the period of time between the quarterly meetings and present their recommendations to the Project Sponsors at the quarterly meetings. He shall also preside over all Sponsors' Board of Directors meetings.

Section 4. He shall meet at least once yearly with his officers, Resource Committee Chairmen, Project Coordinator, and Executive Secretaries of the Resource Committees to coordinate, set priorities, determine emphasis, ways of doing the job, goals, direction of program and formulation of planning meetings.

VICE PRESIDENT

In the President's absence or in the event of his inability to act, the Vice President shall perform the duties of the President. He shall also perform such other functions as the Executive Board may from time to time assign.

SECRETARY

The Secretary shall conduct the correspondence of the organization, issue notices of and keep minutes of all meetings of the Upper Willamette RCD Project, be custodian of the records, keep the role of all members and discharge such other duties as may be assigned to him by the Sponsors' Board of Directors, Executive Board or the President. He will be assisted by the Project Coordinator's staff.

TREASURER

The Treasurer shall collect all assessments that may be imposed on the Sponsors, and shall have the care and custody of all the funds, which shall be disbursed by him only upon the order of the Sponsors' Board of Directors, Executive Board or President. He will be assisted by the Project Coordinator's staff.

Section 1. The Treasurer shall submit a report for the preceding year annually and shall render special reports whenever
requested to do so by the Project Sponsors, Sponsors' Board of Directors, or Executive Board.

Section 2. All funds shall be deposited in the name of the organization in such bank as may be designated by the Executive Board or Sponsors' Board of Directors, and all funds shall be established in a checking account so all disbursements must have the joint signatures of the President and the Treasurer.

IV. Committees

Section 1. The Standing Committees are the seven Resource Committees as established by the Sponsors, and shall be as follows:

- Agriculture
- Area Beautification
- Community Planning & Development
- Recreation
- Water Development
- Wildlife
- Woodland

Section 1a. The Resource Committees' duties are:

1. Review Program Plan as it relates to Committee's responsibility;
2. Review current needs and problems of the Project Area as they relate to the Committee's field of responsibility;
3. Establish and review long range objectives of the Committee;
4. Annually prepare a plan of work for approval by the Sponsors' Board of Directors;
5. Take necessary action to carry out the approved work plan by:
   a. Holding meetings,
   b. Assignment of specific duties to the Committee members,
   c. Preparing correspondence to agencies and others who may take needed action,
   d. Establishing ad hoc committees;

Section 2. Special Committees shall be designated and appointed by the President or Chairmen of the Resource Committees, as may be required, to make studies and carry out needed RC&D measures.
V. Quorum

Fifty (50) percent representation of the Sponsors' Board of Directors or Executive Board shall constitute a quorum for the transaction of business.

VI. Order of Business

The Order of Business at all Board meetings shall include appropriate items from the following:

- Call to Order
- Reading of the Minutes
- Treasurer's Report
- Communications
- Reports of Projects by Sponsors
- Reports of the Agencies
- Reports of Special Committees & Resource Committees
- Unfinished Business
- New Business
- Program
- Adjournment

VIII. Amendment

The Bylaws of this organization may be amended or revised by the Sponsors' Board of Directors at any time or by the affirmative vote of a simple majority of the Sponsoring members present at the annual meeting or at any quarterly meeting, or special meeting, provided that the notice of any such meeting contains a summary of the proposed amendment or amendments. Such notice to be mailed to Sponsors at least thirty (30) days before the time set for the meeting.
UPPER WILLAMETTE
RESOURCE CONSERVATION & DEVELOPMENT PROJECT

EXECUTIVE BOARD

W. G. (Buck) Nash, President
82701 N. Bradford Road
Creswell, Oregon 97426

Don Fisher, Vice President
651 Strome Lane
Junction City, Oregon 97448

members at large: Dick Park
Rt. 2 Box 318
Corvallis, Oregon 97330

H. J. (Slim) Kasner, Secretary
Rt. 1 Box 16
Blodgett, Oregon 97326

Otto Leever, Treasurer
Rt. 3 Box 167
Scio, Oregon 97374

A. R. Strand, Commissioner
Lincoln Bd. of County Commissioners
Courthouse
Newport, Oregon 97365

Floyd Mullen, representative for
Linn Bd. of County Commissioners
539 W. 5th Street
Albany, Oregon 97321

ex officio: H. C. (Hank) Grabenhorst, Project Coordinator
Upper Willamette RC&D Project
1307 Lincoln Street
Eugene, Oregon 97401

RESOURCE COMMITTEES

Clayton Wood, Chairman
Agriculture Committee
Rt. 2 Box 83C
Albany, Oregon 97321

Merle Cook, Chairman
Water Development Committee
Rt. 2 Box 55
Harrisburg, Oregon 97446

Tom Kerr, Acting Chairman
Community Planning & Development
Hwy. 58
Lowell, Oregon 97452

Dave Shelgren, Chairman
Wildlife Committee
2661 N. 5th
Springfield, Oregon 97477

B. Osburn Shaw, Chairman
Recreation Committee
P. O. Box 56
Sweet Home, Oregon 97386

Michael Atkinson, Chairman
Woodland Committee
Rt. 3 Box 396 Territorial Road
Eugene, Oregon 97401